Sub: Administrative Approval and Expenditure Sanction for the project on "Sewer Network in District E of Allahabad - Part 2 (Additional Work)" in Uttar Pradesh under Infrastructure Investment component of the World Bank assisted National Ganga River Basin Authority Project under component “A” of Namami Gange Programme at an estimated cost of Rs. 52.78 Crore (Rupees Fifty Two Crore Seventy Eight Lakh only).

Sir,

I am directed to convey the Administrative Approval and Expenditure Sanction for the project on "Sewer Network in District E of Allahabad - Part 2 (Additional Work)" in Uttar Pradesh under the Infrastructure Investment component of the World Bank assisted National Ganga River Basin Authority Project under component “A” of Namami Gange Programme at an estimated cost of Rs. 52.78 Crore (Rupees Fifty Two Crore Seventy Eight Lakh only) with 100% central funding with the following major project components

1. Construction of Sewer network : 42,658 km (GRP – 34,578 m, RCC – 7350 m, MS – 730 m-Trenchless)
2. 1551 nos. of manholes & 1760 nos. of house connection chambers

The summary of project cost is given at Annexure-I.

Administrative Approval and Expenditure Sanction for the project is granted subjected to the conditions as per Annexure –II.

The period of completion of the project is 24 (twenty Four) months from the date of this sanction including bidding process and award of work as per the schedule at Annex: -III

Procurements shall be made strictly as per the ‘Procurement Guidelines of the World Bank’ incorporated in the ‘NGRBA programme framework’.

The grantee institution i.e. ‘Uttar Pradesh Rajya Ganga Nadi Sanrakshan Abhikaran’, the State Programme Management Group (SPMG), is a registered society of the State Government constituted with the objective of serving as the dedicated institution for effective implementation of the NGRBA programme activities at the State level, and the State is responsible in the long term for the conservation and health of the State’s stretch of the river Ganga.

The funds for expenditure on the schemes would be debitable to the EAP account of the NMCG upto validity of the World Bank project. The NMCG/Government of India reserves
the right to withdraw the sanction at any stage, if it is convinced that the fund has not been properly utilized or appropriate progress is not being made.

7. In case of violation of any of the conditions of the grant or in case of closure or dissolution of the grantee organization, the Government shall take possession of all the assets of the organization acquired out of the Government grants and use them in any manner deemed appropriate or to recover from the organization the value of such assets at its discretion.

8. This AA&ES is issued based on the appraisal and sanction of the Empowered Steering Committee (ESC) vide its 12th meeting held on 26th of February 2016, and under the financial powers delegated vide OM No. 1 (3)/PF.II/2001 dated 15.11.2007 amended vide OM number 24(35)/PF-II/2012 dated 29/08/2014 of the Ministry of Finance (Deptt. Of Expenditure), with the approval of Secretary - WR, RD & GR and Hon’ble Minister – WR, RD & GR and concurrence of Director (Finance) vide Dy. No.1775/Dir(Fin)NMCG dated 26/08/2016 and IFD-MoWR. RD & GR vide JS&FA Dy. No. nil dated 12/09/2016.

9. Acceptance of this AA&ES may be sent within 2 weeks from the date of this AA&ES.

Yours faithfully,

(Nityananda Ray)
Deputy Secretary (SMD)

Copy forwarded for information and necessary action to:-
1) The Chief Secretary, Government of Uttar Pradesh, Lucknow-226001.
2) Principal Secretary (Urban Development) Govt. of Uttar Pradesh, Sachivalaya, Bapu Bhawan, Lucknow.
3) Executive Officer, Allahabad Nagar Nigam
4) PS to Hon’ble Minister of WR, RD & GR, Shram Shakti Bhawan, Rafi Marg, New Delhi-110001
5) PPS to Secretary, MoWR, RD & GR, Shram Shakti Bhawan, Rafi Marg, New Delhi-110001
6) PS to Mission Director, NMCG
7) Additional Mission Director / Director (Finance)
8) NMCG Officials / Sanction Folder /Guard File/Computer Cell, MIS, NMCG.

(Nityananda Ray)
Deputy Secretary (SMD)
**Summary of cost of the project proposal of**

"Sewer Network in District E of Allahabad – Part 2 (Additional Work)" in UP

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Work Description</th>
<th>Estimated Cost (Rs. in Lakh)</th>
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<tbody>
<tr>
<td>A</td>
<td>Sewer Network, 42,658 m</td>
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<tr>
<td>1</td>
<td>By open excavation method, 41,928 m</td>
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<td>2</td>
<td>By tunneling method, 730 m</td>
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<td><strong>Sub Total (A)</strong></td>
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<td>B</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>Communication and Public Outreach</td>
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<td>5</td>
<td>Governance and Accountability Action Plan (GAPP)</td>
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<td>6</td>
<td>Environmental Mitigation Plan (EMP)</td>
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<td><strong>Sub Total (B)</strong></td>
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<td>C</td>
<td>Total Work Cost (A+B)</td>
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<td>D</td>
<td>Project Preparation &amp; Supervision Charges (Limited to 4% each of A as per NGRBA framework)</td>
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<td>E</td>
<td>Grand Total Capital Works (C+D)</td>
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<tr>
<td></td>
<td><strong>Total cost (Rs. in crore)</strong></td>
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Conditions on Administrative Approval & Expenditure Sanction for the project on
"Sewer Network in District E of Allahabad - Part 2 (Additional Work)" in UP

1. General & Technical Conditions:
   i. 'Uttar Pradesh Rajya Ganga Nadi Sanrakshan Abhikaran', the State Programme Management Group (SPMG), which is a registered society, shall be responsible for overall planning, management and effective implementation of the project at state level.
   ii. 'Allahabad Nagar Nigam' shall be the Urban Local body (ULB) responsible for ensuring commitment to ownership, commitment to reforms for sustainable O & M and community involvement.
   iii. The Uttar Pradesh Jal Nigam (UPJN) shall be the executing Agency (EA) of the project to be implemented under the guidance of the SPMG, in coordination and consultation with the ULB and overall monitoring of the National Mission for Clean Ganga (NMCG) as per provisions laid down in the NGRBA programme framework.
   iv. The project at Allahabad District E needs to be suitably aligned with the 'Strategic Sanitation Plan' / 'City Sanitation Plan' / 'Master Plan' for Allahabad if any. Synergy shall be ensured with other Central /State sponsored programme like JnNURM, UIDSSMT etc. in the project area to avoid any overlap /duplication.
   v. Operation and Maintenance (O & M) of the project in DBO mode for a period of 10 years will be responsibility of the State Government /Urban Local Body. The O & M shall include basic cleaning, service management for the proposed project area. Sustainable revenue generation from beneficiaries shall be encouraged.
   vi. The State Government shall be responsible for operation & maintenance of the sewerage network under the project after commissioning at its own cost. The bid document on DBO basis should be prepared for the entire project and 10 years O & M period. Warranty period available, if any, should be factored in while calculating O&M costs.
   vii. The project is to be implemented within 24 months including period for bidding within specified resources and outputs / outcomes are to be ensured as envisaged in the approved project. Project completion report shall be submitted to NMCG on completion of the project.
   viii. The activities proposed under the project shall conform to all Environmental Legislations and the NGRBA programme framework.
   ix. No untreated municipal wastewater should be allowed to fall in the river Ganga / Yamuna adjoining Allahabad district E, after project commissioning.
   x. Detailed design & implementation of the sewerage system including pumping stations, and lift station, wherever applicable, should be based on extensive survey. Proper investigation should be carried out before execution to achieve economy in the proposal as well as to avoid any shortfall in the design. Choice of technology should be left open and decided during the bidding process.
   xi. Standard procedure as indicated in the CPHEEO manual on Sewerage & Sewage Treatment and codes of practice of BIS will be strictly followed during project implementation.
   xii. Progress of implementation of the project shall be closely monitored by the State Government of UP/SPMG, so as to ensure that the project is completed within the stipulated period of time. In addition the progress (physical & Financial, including
funds utilization certificates) needs to be reported to NMCG on regular basis and as and when requested.

xii. The liability of the GOI will be limited to sanctioned cost of this project. Any cost escalation will be the responsibility of the State Government/ULB.

xiv. The treated sewage must meet the standards prescribed for BOD and coliform and in case where ESC has specifically recommended, meet higher standards.

xv. Bedding of sewer line need to be taken proper care considering the soil strata of the area as per CPHEEO norms; and Environment and Social Safeguard Reports need to be re-written considering the ESMF framework of NGRBA before bidding. Further suggestions on technical matters of World Bank, if any, would be taken into consideration before finalizing bid documents.

dv. SPMG need to take steps to prepare bid documents in line with the standard bid documents (SBDs) and in consultation with World Bank & NMCG

xvii. The Environmental and Social Safeguard report need to be finalized considering the ESMF framework of NGRBA before bidding.

xviii. Revised DPRs, must include the items stated to be left out, in comments of TPA esp. those which are integral to the project (from NGRBA framework perspective), and be finalized before bidding.

xix. The design of the sewers & no. of house connecting chambers will need to be reviewed before actual executing of works.

xx. Efforts should be made to plan for solar photovoltaic energy generation to reduce the load on grid/DG power.

xxi. Suitable sewage cess / tariff / tax and sewer connection fee may be imposed on the beneficiaries to recover the O&M at the least to start with. However the full project cost recovery at the earliest should be aimed at. To strengthen the billing and collection system of ULB to improve the revenue collection efficiency.

xxii. To impart training to all personnel engaged on construction and O & M for quality construction and O & M of works.

xxiii. The additional supplementary proposals indicated by TPA may be reviewed & considered by the State government separately at its own cost.

xxiv. Regular monitoring of the project implementation in accordance with the NGRBA framework.

xxv. Guidelines issued by MoF and other governing organizations regarding disaster management as applicable be adhered to during project execution.

xxvi. Compliance with the observations of NMCG, World Bank and TPA pertaining to the instant project would be ensured by the SPMG / UP Jal Nigam at the time of finalization of Bid Document;

xxvii. Online monitoring for all the STPs to be installed in Allahabad

xxviii. Inlet flow meter at the inlet of STP;

xxix. Instrumentation control of the STPs;

xxx. Last mile connection i.e. connectivity of the houses to the manhole, is the responsibility of the individual households but invariably it is found that they do not undertake this work willingly due to cost involved unless forced to do so. This activity would need to be made mandatory even if it involves some changes in the existing legal framework. Certain States have implemented the last mile connectivity with the threat of disconnection of water connection etc. Last mile connection is important otherwise the expenditure on sewerage network becomes infructuous. Plan for household connection with sewer network pertaining to the instant project to be ensured and Jal Nigam need to submit the phase wise programme for household connection.

xxxi. Staffs that may be employed for preparation, execution or operation of the project by the EA are not to be treated as employees of the SPMG/NMCG. The deployment of such staff at the time of completion or termination of the project will not be the concern or liability of the SPMG/NMCG.
xxxii. All data, records, documents and material related to the project shall be stored properly and catalogued by the SPMG/EA for reference and retrieval including regular uploading/disclosure/updating of such data on website.

xxxiii. The State/SPMG/EA shall ensure that all provisions of the RTI Act 2005 are adhered to as far as information pertaining to the project is concerned.

xxxiv. For the provisions made under IEC activities, the SPMG/EA shall make suitable arrangements with Allahabad Nagar Nigam for executing the 'Communication and Public Outreach' programmed under its supervision towards sensitization of people for abatement of pollution and soliciting their cooperation and views as applicable.

2. The release of funds is subject to the following terms and conditions:

2.1 Annual Plan and Procurement Plan:

i. The Annual Plan and yearly Procurement Plan shall be prepared by the month of November every year for the next financial year as per the provisions made in the NGRBA programme framework and submitted by the SPMG to the NMCG for necessary approval and budget allocations.

ii. The SPMG shall furnish to the NMCG annually a report of its work within three months from the closing of the respective financial years.

2.2 Financial Aspects:

i. Funds shall be made available to the agencies strictly as per the 'Financial Management Manual (FMM)' of the NGRBA programme framework.

ii. The SPMG/ULB shall take all necessary legal and executive measures to ensure adequate resources are available for operation & maintenance of the assets created under the Project to fulfill its mandate.

iii. The funds released for the project shall be held in an interest earning NGRB project bank account of the SPMG (the mother account). The interest thus earned shall be credited to the project and reflected in the Interim Un-Audited Financial Reports (IUFRs) from time to time and shall be adjusted towards future funds release for the project. For any diversion of funds, the signatory of the bank account(s) shall be held responsible.

iv. The SPMG/EA are not permitted to seek or utilize funds for the same purpose from any other organization (Government, semi-Government, autonomous or private) without prior approval of the competent authority.

v. The sanctioned cost of the project will be 'borne under the 'Municipal Waste Water' sub-project sector of 'Infrastructure Investment' component of the World Bank assisted 'National Ganga River Basin Project'. The sanctioned amount should be spent exclusively thereon as per the scope of the project and within the stipulated time. The liability of NMCG will not exceed the amount sanctioned for the project. For carrying forward any work(s) /activities beyond time limit and / or modification in the project scope, prior approval of the NMCG should be obtained.

vi. It is the responsibility of the SPMG/EA/ULB to ensure that the assets are exclusively used for the purpose for which grant is sanctioned and to maintain the assets and their records properly.

vii. All the assets acquired/created out of the grants shall not be disposed of, encumbered, or utilized for any purpose other than that for which sanctioned without prior approval of the Government.
viii. Any payments made on account of project preparation by NMCG relating to this project shall be adjusted accordingly from the project preparation head.

2.3 Audit:
   i. The Comptroller & Auditor General of India (the External Auditor) at his discretion shall have the right of access to the project related books and accounts of the SPMG/EA for the purpose of Audit.
   ii. The books of accounts of the grantee, relating to this grant, shall be open to Audit by the Internal Auditor of the SPMG and the External Auditor. These books may also be open to audit by any authorized officer of NMCG or any other person authorized by NMCG in this regard.
   iii. The overall auditing arrangements to cover both periodical internal and annual external audit of project shall be ensured as per the ‘Financial Management Manual (FMM)’ of the NGRBA programme framework.

2.4 Flow of Funds:
The fund releases by the NMCG shall be remitted by Electronic transfer to the SPMG account. The fund shall flow from the SPMG account to a separate sub-project specific zero balance bank account (the ‘child account’) of the EA in the same bank of SPMG. The following details may be kept updated from time to time enable electronic remittance:
   i. Bank account details of EA, both in figures and words, to SPMG.
   ii. Bank account details of EA and SPMG both in figures and words to NMCG.
   iv. The NMCG will transfer funds from the NMCG’S account to the SPMG account on submission of Interim Un-Audited Financial Report (IUFR) and other document information as prescribed in the Financial Management Manual (FMM)’ of the NGRBA programme framework.
   v. The SPMG Bank will transfer funds from the SPMG’S account (mother account) to the child account of EA as soon as payment instruction / cheque is issued by the EA to its banker for transfer funds to contractors/suppliers/service provider’s account on the same date through ‘Real Time Gross Settlement (RTGS) / National Electronic Fund Transfer System (NEFT) subject to the budget communicated by SPMG to its Bank and EA’s Bank, and thus at the end of any given day, the EA’s child account will always have a zero balance.

2.5 Submission of Monthly and Quarterly Physical Progress Report (MPPR/QPPR):
   i. The Monthly, Physical Progress Reports (MPPRs) shall be submitted by the 10th day of every month regularly by the EA to the SPMG and by the 20th day of every month regularly by the SPMG to the NMCG. The Quarterly Physical Progress Report (QPPRs) shall be submitted to the SPMG-UP and NMCG within 30 days from the end of each quarter.
   ii. The MPPRs in standard format, to be developed by the EA in consultation with SPMG, shall be signed by at least two designated officers of the EA, one of whom will be chief Project Coordinator, UPJN and also by at least two designated officers of the SPMG, one of whom will be the Programme/Project Director.
   iii. The signing officers will indicate her/his name and designation in full in capital letters and commencement of processing the case, ink-signed MPPR must follow by Post.
   iv. Consistency between physical progress and expenditure shall be maintained and reasons for substantial variations i.e., more than 10% shall be appropriately explained against each item.
v. SPMG-UP shall update the progress regularly on monthly, quarterly and annually on the 
MIS website of NMCG/NGRBA.

2.6 Submission of 'Accounting and Financial Reports (AFR)' by the EA:
   i. The EA shall furnish monthly 'Accounting and Financial reports (AFRs)' by the 10th 
day of every month with all relevant documents and materials as per the 'Financial 
Management Manual (FMM)' of the NGRBA programme framework after 
commencement of the project to the SPMG and by the 20th day of every month 
regularly by the SPMG to the NMCG.
   ii. The 'Accounting and Financial Report (AFR)' shall be submitted in standard format, 
signed and stamped by the Head of the Accounts Department and Head of the 
Organization, UPJN.
   iii. The name and designation of the officers signing the AFR shall be clearly mentioned 
in full and in capital letters. While AFR submitted by fax will be acceptable for 
commencement of processing the case, ink-signed AFR must follow by Post.
   iv. As part of the AFR, the EA shall submit the following to the SPMG:
      (a) Invoices of suppliers /contractors against which online payment instruction 
         issued by the EA in the previous month.
      (b) A list of invoices received and not paid during the previous month.
      (c) A list of contracts signed during the previous month.

2.7 Submission of Interim Un-Audited Financial Report (IUFR) by the SPMG:
   i. The SPMG shall submit quarterly Interim Un-Audited Financial Report (IUFR) to the 
NMCG within 10 days from the end of each quarter. The IUFR shall be submitted in 
standard format as prescribed by the NMCG.
   ii. The IUFR shall be signed and stamped by the Head of the Account Department and 
Programmed /Project Director duly countersigned by the State authorities.
   iii. The name and designation of the officers signing the IUFR shall be clearly mentioned 
in full and in capital letters. While IUFR submitted by fax will be acceptable for 
commencement of processing the case, ink-signed IUFR must follow by Post.

2.8 Submission of Utilization Certificates (UCs):
   i. The quarterly Utilisation Certificates (UCs) in the prescribed format (GFR 19A & 19B) 
shall be furnished by the EA to the SPMG in respect of grant-in-aid received during 
the various quarters within 30 days from the end of quarter, duly signed and stamped 
by the Head of the Organization, Head of the Accounts Department and field level 
functionary at executive engineer level/Principal Investigator, as applicable.
   ii. The SPMG shall submit quarterly UCs, duly countersigned and stamped by the Head 
of the SPMG and the State Authorities within 15 days on receipt of the same from 
the EA.

2.9 Inspection and Monitoring:
   i. The 'Uttar Pradesh State Ganga River Conservation Authority' and its Standing 
Executive Committee shall monitor the project from time to time. 'Uttar Pradesh 
Rajya Ganga Nadi Sanrakshan Abhikaran', the State Programme Management 
Group (SPMG) shall ensure close monitoring and evaluation of progress of the 
project, and also monitor implementation performance of the EA.
   ii. The SPMG shall ensure appointment of agency(ies) for third party inspection (TPI) / 
evaluation of the project strictly as per letter No. A-12012/2/2010-NRCD-II dated 
16th September, 2010 (Annexure -5 of the 'Guidelines for preparation of project 
reports under NRCP/NGRBA'). The EA through the SPMG shall submit copies of the
TPI Reports along with their responses/comments to the NMCG. Releases of fund will be subject to compliance of TPI reports.

iii. City level Citizen's Monitoring Committees (CMC) shall be constituted in the Allahabad district to serve as a transparency mechanism on flow of project/programme related information to citizens and key stakeholders and to garner their feedback on project/programme processes, as described in the NGRBA programmed framework. Social audit will be conducted by the CMC as per the provisions of the NGRBA programme framework.

iv. The NMCG may depute any person to visit the SPMG/EA for the purpose of monitoring its work and accounts of the SPMG. Full cooperation shall be provided by the executing agency to the persons deputed for inspection.

v. Time and cost overrun leading to delay in implementation of projects is viewed with serious concern by the Central Government and as per instructions contained in Cabinet Secretary's D.O. letter No. 261/1/10/2000-Cab., dated 19.8.1998 (kindly visit NGRBA website /'Project Monitoring' for details), mandatory review of the project must be carried out from time to time so as to assess the expenditure trend and time schedule of the project and appropriate action against those responsible for delay shall be taken, in accordance with the instructions.

vi. The Mission Directorate, NMCG may monitor overall progress of project periodically from time to time.
**IMPLEMENTATION PLAN FOR SEWERAGE WORKS IN SEWERAGE DISTRICT E, PART II (ADDITIONAL SEWER NETWORK) OF I.LI AHABAD TOWN**

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<th>ID</th>
<th>Task Name</th>
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**Durations:**
- Year - 1: Q1, Q2, Q3, Q4
- Year - 2: I-Q, II-Q, III-Q, IV-Q